

## Message Text

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ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 ACDA-19 OIC-04 CU-04 SS-20

CIAE-00 PM-07 INR-10 L-03 NEA-10 NSAE-00 PA-04 RSC-01

PRS-01 SPC-03 USIA-15 TRSE-00 SAJ-01 NSC-10 DRC-01

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P 221700Z OCT 73

FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 2184

INFO SECDEF PRIORITY

USMISSION NATO

AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY VIENNA

USNMR SHAPE

USCINCEUR

C O N F I D E N T I A L GENEVA 5599

E.O. 11652: GDS

TAGS: PFOR

SUBJ: CSCE: CMBS-CONCEPT OF "SELF-RESTRAINT"

REF: USNATO 5011

1. DURING MPT DISUCSSIONS IN HELSINKI, SPANISH AMBASSADOR  
HATCHED CONCEPT OF "SELF RESTRAINT" IN ATTEMPT TO RESOLVE  
IMPASSE BETWEEN YUGOSLAV AMBITIONS TO INCORPORATE WIDE-RANGE  
OF CBM MEASURES IN FINAL HALSINKI RECOMMENDATIONS AND STAUNCH  
SOVIET, FRENCH AND MUCH MORE SUBDUED US OPPOSITION. YUGOSLAVS  
NEVER REALLY BOUGHT ON TO IDEA AT HELSINKI. WITH  
RE-INTRODUCTION OF YUGOSLAV (AND ROMANIAN) SWEEPING PROPOSALS  
AT GENEVA CONCEPT WAS RESURRECTED INFORMALLY IN CORRIDOR  
CONVERSATIONS AS A NEGOTIATING DEVICE TO USE LATER TO  
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SOAK UP MANY OF THESE IDEAS WITHOUT COMMITTING GOVERNMENTS TO

ANY SPECIFIC OBLIGATION. YUGOSLAVS HAVE REFERRED TO "SELF-RESTRAINT" ONLY ONCE IN SUB-COMMITTEE SESSIONS, BUT IN PROPOSALS THEY HAVE MADE REFERENCES TO AVOIDING CERTAIN ACTIONS, I.E., MANEUVERS IN AREAS UNDERGOING CRISIS.

2. ON OCT 15, YUGOSLAV REP, IN REFERRING TO CHARACTER OF FINAL DOCUMENT, CITED THREE FORMULATIONS SUGGESTED BY SOVIET AMB. MENDELEVITCH REGARDING POSSIBLE FORCE OF FINAL MEASURES: GOVERNMENT "MAY", "HAVE THE INTENTION TO", OR "SHALL" NOTIFY. WHILE ASSERTING IT WAS MUCH TOO SOON TO TREAT THESE FORMULATIONS IN ANY WAY WHICH COULD LEAD TO DRAFTING, UK EXPRESSED PREFERENCE FOR FOURTH VERSION CONTAINING VOLUNTARY FORMULA, DEVOID OF SANCTIONS, WITH A MORAL/POLITICAL OBLIGATION. YUGOSLAV ADDED THAT CHOOSING ONLY ONE PARTICULAR FORMULATION NOT IN ACCORD WITH YUGOSLAV VIEWS. HE SUGGESTED THERE WERE A NUMBER OF MEASURES WHICH COULD BE PUT INTO DIFFERENT CATEGORIES. HE PROTRAYED MEASURES IN PARAS 1 AND 4 OF YUGOSLAV PAPER (TEXT REPEATED SEPTTEL) AS COMPLEMENTARY. HE SUGGESTED "SELF-RESTRAININ" MIGHT BE APPLIED TO THESE.

COMMENT: MEMBER NORWEGIAN DELEGATION TOLD US PRIVATELY HE WAS A LITTLE CONCERNED AT SPEED WITH WHICH UK PICKED UP "SELF-RESTRAINT". HE SEES POSSIBLE USE FORMULATIONS AT LATER DATE, BUT DID NOT WANT TO TAKE STEPS NOW THAT MIGHT FREEZE SITUATION, PARTICULARLY BECAUSE OF INTERESTS OF HIS OWN DELEGATION. HE SPECULATED THAT SPANISH AMB.'S FORMULATIONS REALLY CAME FROM BRAIN OF MEMBER OF BRITISH DELEGATION IN HELSINKI. END COMMENT)  
BASSIN

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## Message Attributes

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**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
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